

Message Text

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44

ACTION EUR-25

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 PM-07 INR-10 L-03 NEA-10 NSAE-00 PA-04 RSC-01

PRS-01 SPC-03 TRSE-00 SAJ-01 H-03 NSC-10 SS-20

ACDA-19 IO-14 OIC-04 AEC-11 AECE-00 OMB-01 DRC-01

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 3061

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5900

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: DEC 4 SPC DISCUSSION ON STABILIZING MEASURES

VIENNA FOR USDEL MBFR

REF: USNATO 5708

SUMMARY: SPC OUTLINED POSSIBLE PACKAGE AGREEMENT ON WHAT ALLIED NEGOTIATORS IN MBFR MIGHT PROPOSE AT DEC 11 PLENARY ON STABILIZING MEASURE. AGREEMENT TO PACKAGE IN NATO WILL DEPEND PRINCIPALLY UPON: A) FRG ACCEPTANCE OF APPLICATION OF MEASURES A THROUGH D (PARA 4 REFTEL) TO U.S. AND SOVIET FORCES ONLY; AND B) U.S. AGREEMENT TO MEASURE F AND TO THE DELETION OF "LOCATION" AND NUMBER" FROM MEASURE C. SPC DISCUSSION MADE IT CLEAR THAT IF ALLIES DID NOT REACH AGREEMENT THIS WEEK ON THIS PACKAGE
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DEAL, THEY WOULD PROBABLY HAVE TO DROP THE IDEA OF PRE-REDUCTION STABILIZING MEASURE. COUNCIL WILL RECEIVE REPORT OF SPC DISCUSSION AT DEC 5 NAC, AND SPC WILL MEET AGAIN ON DEC 6 IN FINAL EFFORT TO REACH AGREEMENT ON PACKAGE. ACTION REQUESTED:

INSTRUCTIONS ON PACKAGE (PARA 1 BELOW), IF POSSIBLE IN TIME FOR DEC 5 NAC OR AT LATEST FOR DEC 6 SPC. MEETING ON STABILIZING MEASURES. END SUMMARY

1. PRINCIPALLY ON BASIS OF UK PROPOSAL, SPC AGREED TO REFER TO CAPITALS FOLLOWING PACKAGE ARRANGEMENT ON PRE-REDUCTION STABILIZING MEASURES:

A) ALLIES WOULD PROPOSE THE FOLLOWING IN MBFR NEGOTIATIONS PRIOR TO CHRISTMAS RECESS:

(I) THE FOUR MEASURES LISTED IN SUB PARAS A THROUGH D, PARA 4, REFTEL AS APPLYING TO U.S. AND SOVIET FORCES ONLY. (FRG REP DOUBTED STRONGLY THAT BONN COULD AGREE TO THIS UNLESS U.S. WOULD AGREE TO DROP REFERENCE TO "LOCATION" AND "NUMBER" IN MEASURE C.);

(II) MEASURE F, BUT ONLY IN THE FORM OF A "DECLARATION" AND NOT AN "AGREEMENT;"

(III) THE ALLIES WOULD STATE THAT THESE MEASURES ARE ILLUSTRATIVE AND DO NOT EXCLUDE THE POSSIBILITY OF INTRODUCING FURTHER MEASURES AT A LATER TIME.

B) THERE WOULD BE AN INTERNAL ALLIANCE UNDERSTANDING THAT THE ALLIES WOULD PUT FORWARD ONLY HEADINGS AT THIS TIME AND WOULD NOT DEVELOP THESE MEASURES IN ANY DETAIL IN MBFR NEGOTIATIONS, UNTIL THE ALLIANCE HAD COMPLETED ITS ANALYSIS OF THE POLITICAL-MILITARY-TECHNICAL IMPLICATIONS OF EACH. (THIS WAS UK POINT.)

C) MEASURE E WILL BE MENTIONED IN REPORT TO NAC BUT IS NOT BEING SERIOUSLY CONSIDERED.

2. DURING DISCUSSION SPC CHAIRMAN KASTL AND OTHER REPS RECALLED STATEMENT BY AHG CHAIRMAN ROSE TO DEC 3 NAC THAT IF ALLIES DID NOT IDENTIFY SPECIFIC PRE-REDUCTION MEASURES BEFORE CHRISTMAS RECESS, IT WOULD BE EXTREMELY DIFFICULT TO RAISE THEM LATER IN NEGOTIATIONS.
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TIATIONS WITHOUT SEVERE SOVIET CRITICISMS OF FOOT-DRAGGING. FRG REP (RANTZAU) ADMITTED THAT HE WAS ONLY HOLD-OUT FOR PRE-REDUCTION MEASURES AND SAID HE WOULD RECOMMEND FOREGOING PACKAGE ARRANGEMENT TO BONN. UK REP (LOGAN) MADE STRONG DISTINCTION BETWEEN MEASURES A THROUGH D, WHICH WOULD BE NEGOTIATED IN DETAIL WITH THE OTHER SIDE, AND MEASURE F, WHICH WOULD BE ONLY DECLARATORY. ITALIAN REP SAID HE WAS WITHOUT GUIDANCE ON INCLUSION OF EUROPEAN FORCES, IN A DECLARATORY AGREEMENT, BUT WOULD SEEK NEW INSTRUCTIONS. BELGIAN REP CONTINUED TO FAVOR APPLICATION TO EUROPEAN FORCES. MOST OTHERS COULD JOIN THE MAJORITY, ALTHOUGH GREEK REP SAID THAT HE WAS STILL INTERESTED IN FINDING SOME LANGUAGE FOR PRESERVING UNDIMINISHED SECURITY OF THE FLANKS IN ANY PRE-REDUCTION AGREEMENT.

3. U.S. REP SAID HE WAS NOT IN A POSITION TO ACCEPT DELETION OF "LOCATION" AND "NUMBER" IN MEASURE C WITHOUT FURTHER INSTRUCTIONS. ON IDEA OF "EUROPEAN" MEASURE F, HE RECALLED WASHINGTON'S TRADITIONAL OBJECTION TO DECLARATORY AGREEMENTS IN MBFR CONTEXT; U.S. HAD CONSISTENTLY FAVORED SPECIFIC AND BINDING AGREEMENTS IN MBFR, LEAVING DECLARATORY APPROACHES TO CSCE. IN RESPONSE TO COMMENT BY KASTL THAT AD HOC GROUP ENSURE THAT WARSAW PACT NEGOTIATORS CLEARLY UNDERSTAND THAT THESE MEASURES WOULD PRECEDE REDUCTIONS, U.S. REP RECALLED U.S.-PREFERRED SCENARIO (STATE 222698) WHICH WOULD LEAVE OPEN THE QUESTION OF IMPLEMENTATION PRIOR TO REDUCTIONS UNTIL AFTER A VIGOROUS PROBE OF SOVIET ATTITUDES. RUMSFELD

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